

Public Interest Disclosure Policy

1 Policy Statement

QCS acknowledges that the business of corrective services, and particularly correctional centre environments create unique corruption risks and challenges. QCS is committed to keeping the people of Queensland safe and is committed to an ethical, accountable and transparent culture.

QCS values the disclosure of information about suspected wrongdoing in the public sector so that it can be properly assessed and, if necessary, appropriately investigated.

This Policy is intended to provide clear guidance to QCS officers about how to deal with a Public Interest Disclosure (PID) and demonstrates compliance with obligations under the *Public Interest Disclosure Act 2010* (the PID Act).

2 Objectives

By complying with the PID Act and through use of this Policy, QCS will:

- promote the public interest by facilitating public interest disclosures of wrongdoing in the public sector
- ensure that public interest disclosures are properly assessed and, when appropriate, properly investigated and dealt with
- ensure that appropriate consideration is given to the interests of persons who are the subject of a public interest disclosure
- afford protection from reprisals to persons making public interest disclosures.

As required under the PID Act, the Commissioner, QCS, will implement procedures to ensure that:

- any person who makes a PID and to whom this policy applies is given appropriate support
- PIDs made to QCS are properly assessed and, where appropriate, properly investigated and dealt with
- appropriate action is taken in relation to any wrongdoing that is subject of the PID
- a management program for PIDs made to QCS is developed and maintained
- consideration is given to the interests of persons who are the subject of a PID

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 protection from reprisal by QCS or other officers to whom this policy applies is offered to persons making PIDs.

3 Human Rights statement

To ensure Corrective Services officers act or make decisions in a way that is compatible with human rights, officers and decision makers must give proper consideration to human rights relevant to any decision made under this policy including but not limited to:

- Recognition and equality before the law, including the right to equal and effective protection against discrimination
- The right to privacy and to reputation
- The right to a fair hearing.

Limitation of human rights

Human rights can be limited if certain conditions are present:

- 1. The limit must be provided under law;
- 2. The limit must be reasonable; and
- 3. Any imposition on the human rights must be demonstrably justified in a free and democratic society based on human dignity, equality and freedom.

A person's human rights should only be limited to the extent that is reasonably and demonstrably justified.

4 Scope

This policy applies to anyone who wishes to make a PID about QCS to QCS, including:

- public officers¹ at QCS (i.e. QCS employees, the Minister and ministerial staff)
- public officers of other public entities in Queensland
- members of the public.

¹ See *Appendix B* Definitions at page 17. Note: The PID Act does not define contractors and consultants who are engaged on a contract for service by an agency as 'public officers'. Such contractors or consultants can make public interest disclosures as a member of the public and could report corrupt conduct direct to the Crime and Corruption Commission, or maladministration directly to the Office of the Queensland Ombudsman. Unless visiting officers and partners, volunteers, students etc are public officers of a public sector entity, they may only make a PID as a member of the public. For example, while officers from a Hospital and Health Service, Department of Child Safety, Youth and Women, Public Guardian and the like are Public Officers and thus able to make a PID under the PID Act section 12 and section 13, a person from a community organisation such as Sisters Inside, Smart Pups or an Aboriginal and Torres Strait Islander Cultural group are not public officers, despite any contractual arrangement with QCS, and can only make a PID as a member of the public under the PID Act section 12.



5 Relevant legislation

- Public Interest Disclosure Act 2010
- Public Service Act 2008
- Corrective Services Act 2006
- Public Records Act 2002
- Public Sector Ethics Act 1994

6 PID Management Program

The Commissioner, QCS, has an overall responsibility for ensuring that QCS develops, implements and maintains a PID management program in accordance with section 28 of the PID Act. The QCS PID management program encompasses:

- commitment to encouraging the internal reporting of wrongdoing
- senior management endorsement of the value to QCS of PIDs and the proper management of PIDs
- a communication strategy to raise awareness among employees about PIDs and the QCS PID Policy and procedure
- a training strategy to give employees access to training about how to make a PID, information on the support available to a Discloser, and advice on how PIDs will be managed
- specialist training and awareness about PIDs for senior management and other QCS officers who may receive or manage PIDs, Disclosers, or workplace issues relating to PIDs
- ensuring effective systems and procedures are in place so that issues and outcomes from PIDs inform improvements to service delivery, business processes, and internal controls
- regular review of the QCS PID Policy and evaluation of the effectiveness of QCS PID management.

The Commissioner, QCS, has designated roles and responsibilities to various officers in order to manage PIDs within QCS. See *Appendix A* at page 15.

7 Definitions

Refer to *Appendix B* at page 17.



8 What is a Public Interest Disclosure?

A PID is a disclosure of **information about certain types of wrongdoing** as outlined in sections 11 to 13 of the PID Act.

A person makes a PID if:

- the person discloses information of a kind set out in the table below (the Subject Information); and
- the person has either an honest and reasonable belief that the Subject Information has occurred, or provides evidence which tends to show the Subject Information has occurred; and
- the disclosure is made to a Proper Authority (see *Who can a PID be disclosed to?* at section 9.1).

The information that can be the subject of a PID depends on whether the person making the disclosure is a public officer either at QCS or within Queensland.²

Information disclosed by any	Information disclosed by a public	
person that amounts to a PID	officer that amounts to a PID	
(section 12 PID Act)	(section 13 PID Act)	
 a substantial and specific danger to the health or safety of a person with a disability the commission of an offence against a 	all information that may be disclosed by any person under section 12 of the PID Act (see previous column)	
provision mentioned in schedule 2 of the PID Act (which lists certain environmental	conduct of another person that could, if proved, be corrupt conduct	
legislation) if the commission of the offence would be a substantial and specific danger to the environment	conduct of another person that could, if proved, be maladministration that adversely affects a person's interests in a substantial	
the conduct of another person that could, if provided, be a reprisal.	and specific way	
	a substantial misuse of public resources	
	a substantial and specific danger to public health or safety	
	a substantial and specific danger to the environment.	

² See *Scope* at section 3 of this Policy and *Appendix B Definitions* at page 17.



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A disclosure amounts to a PID and is covered by the PID Act even if the:

- Discloser reports the information as part of their duties such as an auditor reporting a
 fraud or an occupational health and safety officer reporting a safety breach
- disclosure is made anonymously the Discloser is not required to give their name or any identifying information
- Discloser cannot identify a particular person to whom the information disclosed relates
- disclosure is made involuntarily, for example, because of a legal requirement
- Discloser has not identified the material as a PID it is up to QCS to assess information received and decide if it is a PID
- disclosure is unsubstantiated following investigation the Discloser is protected when
 the information they provide is assessed as a PID, whether or not it is subsequently
 investigated or found to be substantiated.

Note: If a disclosure is not a PID, it is likely still a complaint that must be dealt with according to QCS' established complaints handling process.

9 Why make a PID?

Employees who speak up about wrongdoing can be the most important source of information to identify and address problems in public sector administration. QCS encourages and supports the disclosure of information about wrongdoing because:

- implementing systems for reporting and dealing with wrongdoing contributes to the integrity of QCS
- the outcomes of PIDs can include improvements to systems that prevent fraud and other economic loss to QCS
- the community's trust in public administration is strengthened by having strong processes in place for reporting wrongdoing.

When making a PID, the Discloser receives the protections provided under the PID Act, including:

- **Confidentiality** the Discloser's name and other identifying information will be protected to the extent possible.
- Protection against reprisal the Discloser is protected from unfair treatment by QCS and QCS employees as a result of making the PID.
- **Immunity from liability** the Discloser cannot be prosecuted for disclosing the information but is not exempt from action if they have engaged in wrongdoing.
- **Protection from defamation** the Discloser has a defence against an accusation of defamation by any subject officer.



10 Making a PID

10.1 Who can a PID be disclosed to?

A PID must be made to a Proper Authority, that is, a person or organisation authorised under the PID Act to receive a PID.

Disclosers are encouraged to make a disclosure to an appropriate officer of QCS first. If the matter is not resolved, or the Discloser is concerned about confidentiality, the disclosure may be made to another Proper Authority.

Who to contact within QCS	Other agencies that can receive PIDs
 Commissioner Deputy Commissioners Assistant Commissioners PSGC 	 Disclosures can be made to an agency that has a responsibility for investigating the information disclosed: Crime and Corruption Commission (CCC) for disclosures about corrupt conduct including reprisal Queensland Ombudsman for disclosures about maladministration Queensland Audit Office for disclosures about a substantial misuse of resources Department of Child Safety, Youth and Women for disclosures about danger to the health and safety of a child or young person with a disability Department of Communities, Disability Services and Seniors for disclosures about danger to the health and safety of a person with a disability Office of the Public Guardian for disclosures about danger to the health and safety of a person with a disability Department of Environment and Science disclosures about danger to the environment A Member of the Legislative Assembly (MP) for any wrongdoing or danger The Chief Judicial Officer of a court or tribunal in relation to a disclosure about wrongdoing by a judicial officer



A person who decides to make a disclosure of information to a Proper Authority other than QCS should contact the other entity to find out how to make the disclosure to that entity.

A disclosure can only be made to a journalist if the following conditions have been met:

- a valid PID was initially made to a proper authority, and
- the proper authority:
 - decided not to investigate or deal with the disclosure, or
 - investigated the disclosure but did not recommend taking any action, or
 - failed to notify the Discloser within six months of making the disclosure whether or not the disclosure was to be investigated or otherwise dealt with.

A person who makes a disclosure to a journalist in these circumstances is protected under the PID Act. However, disclosers should be aware that **journalists are not bound under the confidentiality provisions of section 65 of the PID Act**.

Note: If these conditions are not met, a QCS public officer disclosing information to a journalist or otherwise sharing information externally (for example on social media) is likely to breach confidentiality and be subject to a disciplinary process.

10.2 How to Make a PID³

A Discloser can make a PID in any way, including anonymously, either verbally or in writing. To assist in the assessment, and any subsequent investigation of a PID, Disclosers should:

- provide contact details. This could be an anonymous email address that is created for the purpose of making the disclosure (subject to restrictions on the handling of public records) or a telephone number. If the Discloser uses an anonymous email account, it should monitored for any response.
- provide as much information as possible about the suspected wrongdoing, including:
 - who was involved
 - what happened
 - when it happened
 - where it happened

³ For more information on how to make a PID, read <u>How to make a public interest disclosure</u>, available on the Queensland Ombudsman website, https://www.ombudsman.qld.gov.au/ and <u>Thinking about blowing the whistle: a guide for individuals working in the public sector</u>. This is also available on the website of the Crime and Corruption Commission, www.ccc.gld.gov.au.



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- whether there were any witnesses, and if so, who they are
- any evidence that supports the PID, and where the evidence is located
- any further information that could help investigate the PID.
- provide this information in writing.

11 Assessing a PID

The disclosure is assessed by PSGC in accordance with the PID Act, PID standards, this policy and any other relevant policies and documents (refer to *Related documents* at section 15) to determine whether the Subject Information amounts to a PID.

If there is any doubt as to whether a matter is a PID, further information may be obtained to inform the decision. If doubt still remains, the matter must be considered and managed as a PID.

It is an offence under the PID Act to intentionally give false or misleading information intending for it to be acted on as a PID. QCS public officers may be subject to disciplinary action for intentionally giving false or misleading information in a PID, or during an investigation into a PID.

Once the matter has been assessed as a PID, QCS will advise the Discloser:

- that their information has been received and assessed as a PID
- the action taken by QCS in relation to the disclosure, which could include referring the matter to an external agency, or investigating
- the likely timeframe involved
- the name and contact details of the QCS officer they can contact for updates or advice
- of the Discloser's obligations regarding confidentiality
- the protections the discloser has under the PID Act
- the commitment of QCS to keep appropriate records and maintain confidentiality, except where permitted under the PID Act
- how updates regarding intended actions and outcomes will be provided to the Discloser
- contact details for the QCS <u>Employee Assistance Program</u> (EAP).

Where a Discloser states that they are making a PID, but it is assessed that the matter is not a PID, QCS will advise the Discloser:

- that their information has been received but was not assessed as a PID
- the reasons for the decision



- the review rights available if the Discloser is dissatisfied with the decision, and how to request a review
- any action QCS proposes to take in relation to the matter
- any other options the Discloser has in relation to the matter.

If the PID has been made anonymously and/or the Discloser has not provided any contact details, QCS will not be able to acknowledge the PID or provide any updates.

12 Action to be taken after the disclosure is assessed as a PID

12.1 Risk assessment and protection from reprisal

Disclosers should not suffer any form of detriment as a result of making a PID. Upon receiving a PID, PSGC conducts a risk assessment to assess the likelihood of the Discloser (or witnesses or affected third parties) suffering reprisal action as a result of having made the disclosure.

This risk assessment must take into account the actual and reasonably perceived risk of the Discloser (or witnesses or affected third parties) suffering detriment and must include consultation with the Discloser unless the Discloser is anonymous. In that case, the assessment must also take into account the risk to persons who are *suspected* to have made the PID.

Consistent with the assessed level of risk, PSGC develops and implements a risk management plan and arranges any reasonably necessary support or protection for the Discloser (or witnesses or affected third parties).

PSGC must regularly reassess the risk of reprisal while the PID is being managed, in consultation with the Discloser, and change the risk management plan if necessary.

The Discloser, if a public service employee, may apply for relocation on the grounds that:

- it is likely a reprisal will be taken against the public service employee if the employee continues in the employee's existing work location, and
- the only practical way to remove or substantially remove the danger of a reprisal is to relocate the employee.

In the event of reprisal action being alleged or suspected, PSGC on behalf of QCS must:

- attend to the safety of the Discloser (or witnesses or affected third parties) as a matter of priority
- review its risk assessment, risk management plan and any protective measures needed to mitigate any further risk of reprisal, and
- manage any allegation of a reprisal as a PID in its own right.



12.2 Referring a PID

QCS may refer a PID to another proper authority where:

- the PID concerns wrongdoing by another agency or a public officer of that agency, or
- that agency has the power to investigate or remedy the matter.

Before referring the PID to another agency, PSGC must conduct a risk assessment and will not proceed with the referral if there is an unacceptable risk of reprisal.

It may also be necessary to refer the PID to another agency because of a legislative obligation. For example, QCS may refer a matter to the Crime and Corruption Commission where there is a reasonable suspicion that the matter involves, or may involve, corrupt conduct (as required by section 38 of the <u>Crime and Corruption Act 2001</u>).

The confidentiality obligations of the PID Act permit QCS public officers tasked with PID management to communicate with another agency about the referral of a PID. Officers exercise discretion in their contacts with any other agency under the instruction and guidance of PSGC.

PSGC will advise the Discloser of any referral undertaken.

12.3 Declining to act on a PID

Under the PID Act, QCS may decide not to investigate or deal with a PID in various circumstances, including:

- the information disclosed has already been investigated or dealt with by another process
- the information disclosed should be dealt with by another process
- the age of the information makes it impractical to investigate
- the information disclosed is too trivial to warrant investigation and dealing with it would substantially and unreasonably divert QCS from the performance of its functions
- another agency with jurisdiction to investigate the information has informed QCS that an investigation is not warranted.

If QCS decides not to investigate or deal with a PID, QCS will give the Discloser the reason for the decision in writing and the Discloser, if dissatisfied, may request a review within 28 days.

12.4 Investigating a PID

If a decision is made to investigate a PID, the investigation is usually undertaken by PSGC. If there is a reason why PSGC cannot, or should not, undertake a PID investigation (e.g. in the case of a conflict of interest or where a Discloser is a member of PSGC), Deputy



Commissioner, Organisational Capability, should determine who must undertake the investigation.

The PID investigation should be conducted in the same manner as an investigation regarding <u>complaints</u>, i.e. through information and evidence gathering relevant to the PID, and then analysis of that information in order to reach a conclusion about whether the PID is substantiated on the balance of probabilities. The investigation should at all times be conducted with regard for the:

- principles of natural justice
- obligation under the PID Act to protect confidential information
- obligation under the PID Act to protect Disclosers from reprisal
- interests of Subject Officers.

12.5 Finalising a PID

If, as a result of an investigation, the information about wrongdoing provided in the PID is substantiated, appropriate action will be taken.

Where the investigation does not substantiate wrongdoing, QCS will still consider a review of systems, policies and procedures to identify whether there are improvements that can be made and/or if staff training is required.

The Discloser must be notified of the decision, the reasons for the decision and any action to be taken by QCS as a result of the investigation in writing as soon as possible after the decision is made. If the Discloser is dissatisfied with the decision, they can request a review by writing to Deputy Commissioner, Organisational Capability. They must do so within 28 days of receiving the written reasons for the decision.

If the Discloser is not satisfied with the action to be taken by QCS in dealing with the PID, they may request further information from QCS or may contact the Queensland Ombudsman to request a review of the matter.

13 Support for Disclosers

13.1 Confidentiality

While QCS will make every attempt to protect confidentiality, a Discloser's identity may be disclosed:

- to respond to a court order, legal directive or court proceedings
- to provide natural justice to Subject Officers
- as otherwise permitted by the PID Act, including the discharge of a function under another Act, or with the written consent of the person to whom the information relates.



QCS will ensure that communication with all parties involved is arranged discreetly to avoid revealing identities wherever possible.

Disclosers should be aware that while QCS will make every attempt to keep their details confidential, it cannot guarantee that others will not try to deduce their identity.

13.2 Communication with the Discloser

QCS will communicate with the Discloser when assessing the PID (see Assessing a PID at section 10 above) to advise of the outcome of the investigation (see *Investigating a PID* at section 11.4 and *Finalising a PID* at section 11.5) and at other relevant times in accordance with the need to give reasonable information to a Discloser under section 32 of the PID Act.

13.3 Support for the Discloser

QCS recognises that the protection of and the provision of appropriate support to a Discloser is of paramount concern and an important focus in PID management.

As outlined at section 11.1 *Risk assessment and protection from reprisal* above, QCS must follow a number of steps in order to ensure that any risk to the discloser of detriment or reprisal is managed and avoided.

The PID coordinator, or another appropriate officer as nominated by Assistant Commissioner, PSGC, or Deputy Commissioner, Organisational Capability, has responsibility for identifying and managing all support needs of the Discloser, beyond the initial risk assessment.

The Discloser should be made aware the PID coordinator who can support them. The level of support and support services offered will be different for Disclosers who are members of the public. This will be assessed on a case by case basis during the assessment of the PID.

Disclosers who are QCS officers and their immediate family members (including their partner, children, and other family member(s) residing with the employee) are able to access professional counselling and well-being support through the Employee Assistance Program. This can be accessed through the service provider's telephone number 1800 273 865 or website.

The Queensland Ombudsman can also provide information and advice for people who are considering making or have made a PID.

Note: Making a PID does not prevent reasonable management action. If the Discloser is a QCS public officer, the Discloser will continue to be managed in accordance with normal, fair and reasonable management practices during and after the handling of the PID.



14 Regarding the Subject Officer

QCS acknowledges that for officers who are the subject of a PID, the experience may be stressful.

QCS will protect their rights by:

- assuring them that the PID will be dealt with impartially, fairly and reasonably in accordance with the principles of natural justice
- confirming that the PID is an allegation only until information or evidence obtained through an investigation substantiates the allegation
- providing them with information about their rights, obligations and the progress and outcome of any investigation
- referring them to the <u>Employee Assistance Program</u> for support.

Note: The right to natural justice includes being provided with an opportunity to respond to an allegation prior to any adverse decision being made. This does not mean a Subject Officer must be advised of the allegation as soon as the information, or complaint, has been received. See Appendix B Definitions.

15 Record-keeping

In accordance with its obligations under the PID Act and the <u>Public Records Act 2002</u>, QCS will ensure that:

- · accurate data is collected about the receipt and management of PIDs
- anonymised data is reported to the Office of the Queensland Ombudsman in its role as the oversight agency through the PID reporting database.

Records about disclosures, investigations and related decisions will be kept secure and accessible only to appropriately authorised people involved in the management of the PID.

16 Related documents

- Queensland Ombudsman Public Interest Disclosure Standard No. 1/2019
- Queensland Ombudsman PID Standard No. 2/2019
- Queensland Ombudsman PID Standard No. 3/2019
- A Public Interest Disclosure Management Guide to Internal and External Review Rights
- How to make a public interest disclosure
- Thinking about blowing the whistle



- <u>Public Interest Disclosures A guide for applicants</u> (Office of the Information Commissioner, Queensland)
- Code of Conduct for the Queensland Public Service.

17 Document Control

Date	Version	Action	Description / comments
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Reference number:		Policy owner:	Assistant Commissioner, Professional Standards and Governance Command
Contact officer:	Manager, Complaints Assessment Unit	35657540	Lisa.Miller@corrections.qld.gov.au
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1.0	17/11/2020	Commissioner, QCS	July, 2023



18 Appendix A - Roles and Responsibilities

To achieve an organisational culture that encourages, values, and supports making PIDs, the responsibility for disclosure management must be shared across the entire organisation.

The Commissioner, QCS, is responsible for:

- adherence by QCS to the PID Act
- supervising Deputy Commissioner, Organisational Capability, in carrying into operation the PID management program in accordance with this policy.

Deputy Commissioner, Organisational Capability, is responsible for:

- reporting to and providing advice regarding PIDs and the PID Act to Commissioner, QCS
- supervising Assistant Commissioner, PSGC, Director, Ethical Standards Group and the PSGC in operating the PID management program in accordance with this policy
- determining appropriate investigators and decision makers for PIDs where PSGC officers are either unable to, or it is inappropriate for them to do so.

Assistant Commissioner, PSGC and/or Director, Ethical Standards Group are responsible for:

- reporting, providing information including data and advising regarding:
 - PIDs (including PIDs received, decisions to take action or no action, responses, issues and timeframes)
 - internal compliance with this policy
 - compliance with the PID Act.

to Deputy Commissioner, Organisational Capability, and to external agencies including Queensland Ombudsman and CCC as required

- nominating and supervising a PID coordinator to undertake PID assessments and investigations, to execute the PID management program in accordance with this policy, and to undertake the roles outlined below
 - ensuring that any matters inappropriate for investigation by the PSGC are escalated to Deputy Commissioner, Organisational Capability, to make a decision
 - facilitating or initiating formal investigation of matters alleged in a PID
 - monitoring the effectiveness of the QCS PID Policy and procedure
 - delivery of face-to-face PID training to work groups as required.



PID coordinator is responsible for:

- reporting to Assistant Commissioner, PSGC, and Director, Ethical Standards Group, about the responsibilities outlined below:
 - being the principal contact for PID issues within QCS
 - assessing each complaint received to determine if it is a PID
 - providing acknowledgment of receipt of PID to the Discloser
 - undertaking risk assessments in consultation with Disclosers and other relevant officers
 - allocating an Investigator (as required) and PID support officers (to be determined on a case by case basis) to PID matters
 - documenting and managing implementation of PID management program
 - reviewing and updating the PID Policy every three years, or as required
 - maintaining and updating internal records of PIDs received
 - liaising with other agencies about referral of PIDs
 - delivery of face-to-face PID training to work groups as required.

PID support officers are responsible for:

- providing advice and information to the Discloser on QCS PID Policy and procedure
- providing personal support and referral to other sources of advice or support as required to the Discloser and to other participants involved in an investigation
- facilitating updates on progress of investigation in line with this policy
- proactively checking the welfare of and providing support and updates to the Discloser throughout the PID management process.

Investigators are responsible for:

- conducting the investigation of information in the PID in accordance with terms of reference
- preparing reports for delegated decision-makers, or as otherwise instructed.

Delegated decision-makers are responsible for:

 reviewing investigation reports and determining whether alleged wrongdoing is substantiated.



19 Appendix B - Definitions

Term	Definition
Administrative action	Defined in Schedule 4 of the <u>Public Interest Disclosure Act 2010</u> and means any action about a matter of administration, including, for example:
	a decision and an act; and
	 a failure to provide a written statement of reasons for a decision; and
	the formulation of a proposal or intention; and
	the making of a recommendation, including a
	recommendation made to a Minister; and
	an action taken because of a recommendation made to a Minister; and
	 does not include an operational action of a police officer or of an officer of the CCC.
Confidential information	Includes information about the identity, occupation, residential or work address or whereabouts of a person:
	who makes a public interest disclosure; or
	against whom a public interest disclosure has been made; and
	- information disclosed by a public interest disclosure; and
	- information about an individual's personal affairs; and
	information that, if disclosed, may cause detriment to a person.
	2. Does not include information publicly disclosed in a public interest disclosure made to a court, tribunal or other entity that may receive evidence under oath, unless further disclosure of the information is prohibited by law.
Corrupt Conduct	Section 15 of the Crime and Corruption Act 2001 defines corrupt
	conduct for the purposes of the Act and this policy:
	(1) Corrupt conduct means conduct of a person, regardless of whether the person holds or held an appointment, that—
	(a) adversely affects, or could adversely affect, directly or
	indirectly, the performance of functions or the exercise of
	powers of— (i) a unit of public administration; or
	(i) a unit of public administration; or
	(ii) a person holding an appointment; and(b) results, or could result, directly or indirectly, in the
	performance of functions or the exercise of powers



	mentioned in paragraph (a) in a way that—
	(i) is not honest or is not impartial; or
	(ii) involves a breach of the trust placed in a person
	holding an appointment, either knowingly or recklessly; or
	(iii) involves a misuse of information or material acquired
	in or in connection with the performance of functions or the
	exercise of powers of a person holding an appointment; and
	(c) would, if proved, be—
	(i) a criminal offence; or
	(ii) a disciplinary breach providing reasonable grounds for
	terminating the person's services, if the person is or were
	the holder of an appointment.
	(2) Corrupt conduct also means conduct of a person, regardless
	of whether the person holds or held an appointment, that—
	(a) impairs, or could impair, public confidence in public
	administration; and
	(b) involves, or could involve, any of the following—
	(i) collusive tendering;
	(ii) fraud relating to an application for a licence, permit or
	other authority under an Act with a purpose or object of
	any of the following (however described)—
	(A) protecting health or safety of persons;
	(B) protecting the environment;
	(C) protecting or managing the use of the State's
	natural, cultural, mining or energy resources;
	(iii) dishonestly obtaining, or helping someone to
	dishonestly obtain, a benefit from the payment or
	application of public funds or the disposition of State
	assets;
	(iv) evading a State tax, levy or duty or otherwise
	fraudulently causing a loss of State revenue;
	(v) fraudulently obtaining or retaining an appointment; and
	(c) would, if proved, be—
	(i) a criminal offence; or
	(ii) a disciplinary breach providing reasonable grounds for
	terminating the person's services, if the person is or were
	the holder of an appointment.
Detriment	Defined in schedule 4 of the <i>Public Interest Disclosure Act 2010</i>
Bottimont	and includes:
	(a) personal injury or prejudice to safety; and
	(b) property damage or loss; and
	(c) intimidation or harassment; and
	(d) adverse discrimination, disadvantage or adverse
	treatment about career, profession, employment, trade or



	husing a sure of
	business; and (e) financial loss; and (f) damage to reputation, including, for example, personal, professional or business reputation.
Disability	As defined in Section 11 of the <u>Disability Services Act 2006</u> for the purposes of this policy:
	 (1) A disability is a person's condition that— (a) is attributable to— (i) an intellectual, psychiatric, cognitive, neurological, sensory or physical impairment; or (ii) a combination of impairments mentioned in subparagraph (i); and (b) results in— (i) a substantial reduction of the person's capacity for communication, social interaction, learning, mobility or self-care or management; and (ii) the person needing support. (2) For subsection (1), the impairment may result from an acquired brain injury. (3) The disability must be permanent or likely to be permanent. (4) The disability may be, but need not be, of a chronic episodic nature.
Discloser	A person who makes a disclosure in accordance with the <i>Public Interest Disclosure Act 2010</i> .
Employee	Of an entity, includes a person engaged by the entity under a contract of service. This includes all employees working for QCS regardless of whether they are permanent, temporary, full-time, part-time or casual employees and/or on secondment from another entity.
Environment	As defined in the <i>Environmental Protection Act 1994</i> .
Investigation	For the purposes of this policy, investigation includes any enquiry undertaken to establish whether the information provided in a PID can be substantiated, including a review or audit.
Journalist	Pursuant to Section 20(4) of the <u>Public Interest Disclosure Act</u> <u>2010</u> – 'a person engaged in the occupation of writing or editing material intended for the print or electronic news media'.
Maladministration	Schedule 4 of the <u>Public Interest Disclosure Act 2010</u> defines maladministration as administrative action that: (a) was taken contrary to law; or
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	 (b) was unreasonable, unjust, oppressive; or improperly discriminatory; or (c) was in accordance with a rule or a provision of an Act or a practice that is or may be unreasonable, unjust, oppressive, or improperly discriminatory in the particular circumstances; or (d) was taken – for an improper purpose; or on irrelevant grounds; or having regard to irrelevant considerations; or (e) was an action for which reasons should have been given but were not given; or (f) was based wholly or partly on a mistake of law or fact; or (g) was wrong.
Natural justice	Natural justice, also referred to as 'procedural fairness', applies to any decision that can affect the rights, interests or expectations of individuals in a direct or immediate way. Natural justice is at law a safeguard applying to an individual whose rights or interests are being affected. The rules of natural justice, which have been developed to ensure that decision-making is fair and reasonable, are to: avoid bias give a fair hearing
	act only on the basis of logically probative evidence.
Organisational support	 For the purposes of this procedure, organisational support may include actions such as, but not limited to: advising Disclosers about agency resources available to handle any concerns they have as a result of making their disclosure appointing a support officer to assist the Discloser through the process referring the Discloser to the agency's Employee Assistance Program or arranging for other professional counselling generating support for the Discloser in their work unit where appropriate ensuring that any suspicions of victimisation or harassment are dealt with maintaining contact with the Discloser.
Proper Authority	A person or organisation that is authorised under the <u>Public</u> <u>Interest Disclosure Act 2010</u> to receive disclosures. See Who



	may a PID be disclosed to? at section 9.1.
PSGC	Professional Standards and Governance Command.
Public health or safety	 Includes the health or safety of persons: under lawful care or control using community facilities or services provided by the public or private sector in employment workplaces.
Public Officer	As defined in section 7 of the PID Act, a Public Officer, of a public sector entity, is an employee, member or officer of the entity, the Minister and ministerial staff. The PID Act does not define contractors and consultants who are engaged on a contract for service by an agency as "public officers" and such persons may only make PIDs to QCS as a member of the public (see <i>Scope</i> at section 3 for more information).
QCS	Queensland Corrective Services.
Reasonable belief	A view which is objectively fair or sensible.
Reasonable management action	Action taken by a manager in relation to an employee, includes any of the following taken by the manager: (a) a reasonable appraisal of the employee's work performance; (b) a reasonable requirement that the employee undertake counselling; (c) a reasonable suspension of the employee from the employment workplace; (d) a reasonable disciplinary action; (e) a reasonable action to transfer or deploy the employee; (f) a reasonable action to end the employee's employment by way of redundancy or retrenchment; (g) a reasonable action in relation to an action mentioned in paragraphs (a) to (f); (h) a reasonable action in relation to the employee's failure to obtain a promotion, reclassification, transfer or benefit, or to retain a benefit, in relation to the employee's employment.
Reprisal	The term 'reprisal' is defined in section 40 of the Public Interest Disclosure Act 2010 as causing, attempting to cause or conspiring to cause detriment to another person in the belief that they or someone else: has made or intends to make a disclosure; or has been or intends to be involved in a proceeding under



	the disclosure Act against any person.
	Reprisal under the <i>Public Interest Disclosure Act 2010</i> is a
	criminal offence and investigations may be undertaken by the
	Queensland Police Service.
Subject Officer	An officer who is the subject of allegations of wrongdoing made in
	a disclosure.
Substantial and specific	Substantial means 'of a significant or considerable degree'. It must be more than trivial or minimal and have some weight or importance.
	Specific means "precise or particular". This refers to conduct or detriment that is able to be identified or particularised as opposed to broad or general concerns or criticisms.

